

10 July 1981

CS REGISTRY  
FILE *See 18*

MEMORANDUM FOR: SA to the DCI for Compartmentation

FROM: Colonel W. D. Owens, USAF  
Compartmentation Control Staff

SUBJECT: DCI Committee on Compartmentation Meeting, 9 July 1981

1. The 18th meeting of the DCI Committee on Compartmentation was held on 9 July 1981. The following were in attendance:

COCOMP	[Redacted]	Chairman	25X1
OSD	Maynard Anderson		
NSA	[Redacted]		25X1
SIGINT			
State	Donald W. Stigers		
Navy	Richard L. Welch		
FBI	James L. Butts		
Army	Merrill T. Kelly		
Air Force	Roger D. Smith		
DIA			
SAFSS	[Redacted]		25X1
CIA			
CIA/Security			
SECOM			
Army	Major William H. Poage, USA		
Staff	[Redacted]		25X1
Staff			

2. Three papers were distributed: (a) General Sensitive Compartmented Information (SCI) Approval, (b) Disposition of APEX Training/Administrative Materials, and (c) draft status of the 22 compartmentation issues. LTC [Redacted] announced that the SISR II was provided to the NFIB Secretariat for dissemination to the principals in a few days. He thought it would appear on the agenda the meeting after the imagery paper. The Chairman commented that the imagery issue was not discussed at the 7 July NFIB meeting and has been scheduled for 21 July. If the above assumption is correct, the SISR II will be discussed by the NFIB on 4 August. [Redacted]

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25X1 3. [ ] asked if the imagery issue paper (Issue #13) presently  
before the NFIB should or could be brought back because the DIA subse-  
quently submitted additional correspondence on the issue which in fact  
25X1 changed the options. Mr. Kelly said that he desired the paper to stay  
25X1 with NFIB and that they should address the paper as changed by the later  
25X1 DIA correspondence. [ ] said that he would check with  
Mr. Elder to determine if NFIB requires any restaffing or change in  
handling procedures. [ ] concern was that with the subsequent  
DIA change the paper no longer represented completed staff work, and it  
becomes confusing as to what the staff should recommend to their principals.  
[ ]

25X1 4. The Chairman commented that the [ ] paper on General SCI  
25X1 approvals was approved by Admiral Inman for the NFIB docket. In response  
to [ ] question of why it was sent to NFIB, the Chairman said  
that since it is a radical change it was recommended the NFIB be aware  
of, understand, and endorse the concept. [ ]

25X1 5. The undersigned provided the status on the NdA, which was sent  
to the printers this date with the form number of 4193 along with 4193a  
(indoctrination memo) and 4193b (debriefing memo). Also released to the  
printers was the Q&A booklet. All of these should be in distribution  
not later than 24 July. Also discussed was the letter on APEX disposi-  
tion instructions which provides guidance on all the APEX-produced  
training/administration materials. The memo provides exact name and  
address of where to send each type of material, and the members were  
asked to please adhere to this listing. [ ]

25X1 6. [ ] read the White House letter cancelling that  
portion of PD/NSC-55 which implemented APEX. [ ] provided  
clarification of the signature as James W. Nance. The Chairman said he  
would prepare a memo for the DDCI expressing his gratitude for the  
rescission of APEX; provide a short summary of what APEX had accom-  
plished; and ask for the affirmation of DCI authority as provided for in  
PD/NSC-55 to delete, change or modify the TK system in the future as  
appropriate. Mr. Kelly said that the part of PD-55 dealing with intel-  
ligence sources and methods and the authority to create compartmented  
systems is handled in the revision of E.O. 12065. In response to  
25X1 [ ] query as to the status of the Executive Order, [ ]  
informed the members that comments from the various agencies and depart-  
ments are due to Admiral Inman tomorrow (10 July). Mr. Kelly also  
pointed out that if no major issues are raised, it was his understanding  
that Admiral Inman would forward the revision to the White House. If  
major issues were raised, it would be referred to the NSC. [ ]

25X1 7. The Chairman then turned to the paper on COCOMP status of  
issues. He said the paper which was distributed is a skeleton of what

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would be forwarded and he will recommend to the DDCI that part or all of this paper be provided as part of the response to [ ] on PD/NSC-55. [ ] said he believed the final report should be similar to this and that any action remaining should specifically be assigned and indicated in the report. The Chairman then recommended reviewing each issue in the paper and discussing any changes:

Issue #1: Complete. Any continued action will be handled by SECOM.

Issue #2: SECOM has the action.

Issue #3: Complete.

Issue #4: Decision pending with the NFIB. Further action would be by the SECOM.

Issue #5: Complete. SECOM would address any further action.

Issue #6: Action continues by the OLC or its successor.

Issue #7: Complete. SECOM would address any further action.

Issue #8: Complete. SECOM follow-on.

Issue #9: Complete.

Issue #10: Complete. SECOM follow-on.

Issue #11: Any action required from the revision of the Executive Orders would be handled by the SECOM.

Issue #12: Continuing action by CIA as the executive agent.

Issue #13: Awaiting decision by NFIB. Any further action would be handled by COMIREX. A lengthy discussion grew out of Issue #13 regarding the placement of security policy. Mr. Kelly said that security of the various collection means has always been a problem. We need to assign residual responsibility for overall policy and to provide this need a permanent home. [ ] said that DCID 1/11 gives the SECOM only a "recommending" and "responding to DCI tasking" role. The function of security policy will then be with the various committees as assisted by SECOM provided they are tasked by the DCI to lend assistance. Mr. Kelly noted that in the past we have experienced a substantial division of labor and inaction and the creation of APEX was a partial reflection of that problem. We therefore need someone to follow-up and be explicitly responsible;

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the placement of such responsibility should be known by all.

25X1 [ ] said that SECOM will have such a task. However, in responding to the Chairman's query of whether or not this paper should task SECOM, Mr. Anderson replied "no." He believes the DCI should face the issue as to the division of security and the DCI should be told that the Community is still plagued with this division of security problem. (After all of APEX we are still looking for a single overlord to recommend security policy.)

25X1 [ ] that Mr. Kelly, assisted by Messrs. [ ] draft the appropriate language to insert into the final report to the DDCI explaining our unresolved dilemma. Mr. Kelly promised the draft by 16 July.

Issues #14 & 15: Are somewhat akin to Issue #13. SIGINT Committee is continuing to work the problem through revised manuals on COMINT and ELINT.

25X1 Issue #16: Paper forwarded to DDCI. During discussion it was pointed out that the issue is really not a compartmentation issue. [ ] pointed out that the decompartmented data is still U.S. intelligence which is under DCID 1/7 and NDP guidelines. The wording in the paper was changed to reflect the "Secretary of Defense" vice "National Military Information Disclosure Policy Committee (NDPC)."

Issue #17: Non-issue.

25X1 Issue #18: Complete. Will be closed out on 31 July per DDCI direction when the COCOMP and Control Staff are terminated. Verbiage in the paper was changed to "SCI security" vice "the SCI world." Also, the word "COCOMP" was inserted before the last line. In discussion [ ] mentioned that this would be a good place to insert Mr. Kelly's desire to have the COCOMP to continue if the members so desired. No further comment was heard.

Issue #19: Complete.

Issue #20: Complete. A sentence saying "COCOMP action completed" will be inserted as the last sentence.

Issue #21: Complete. The paragraph in the paper was deleted and will be replaced with: "This issue is being dealt with by the COMIREX and SIGINT Committees. COCOMP action complete."

Issue #22: Action continuing. Will insert last sentence which reads: "SECOM will follow-up." [ ]

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25X1 8. The Inspection Working Group meets on 10 July. The undersigned announced that he will request a final report from the group prior to the end of the month. [ ]

25X1 9. [ ] stated that the only issue remaining with COCOMP is the SCI manual. [ ] reporting on the SCI manual, said he thought that the procedures were easily acceptable such as where to place stamps, markings, etc., but the task of putting together a policy manual, as APEX tried to do, is not so simple and sometimes wonders if it can be accomplished. He stated that in order to provide a policy manual there needs to be the issuance of the revised Executive Orders (12036 and 12065). We have been trying for three years to come up with a straw-man policy manual in order to have something to shoot at. He said he will come up with a straw man, drawing heavily from the APEX experience and will follow the outline previously approved by the COCOMP. He will therefore aim for hard-core elements and place contentious issues by themselves. This will be the approach he will take. [ ] 25X1 thought that the previous Chairman had a straightforward task to put together a loose-leaf notebook of all concepts so as to have them together. Mr. Kelly interjected that he thought this was to be a recording of what was agreed to and that the approach outlined above by [ ] puts a new twist to the original task. [ ] agreed with this comment. 25X1 [ ] said he believed the approach and objective outlined by [ ] are good but that it puts us back to where we were. The Chairman said the SCI manual will pass to SECOM for completion and any strong feelings should be made known to [ ] at the earliest opportunity. [ ] 25X1

25X1 10. [ ] announced that he intended to meet on each of the remaining Tuesdays in the month. He said a final COCOMP party will be held in the Executive Dining Room at CIA Headquarters, 5:30 to 7:30 on Tuesday, 28 July. (This date was subsequently established to meet the needs of most members and is a change from an earlier date of 30 July.) The cost is \$6.00 and checks should be made out to "EDR Fund" and forwarded to the COCOMP Staff, Room 7E12, CIA Headquarters, as soon as possible. The meeting adjourned at 11:30. [ ] 25X1  
[ ] 25X1

Colonel, USAF

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SUBJECT: DCI Committee on Compartmentation Meeting, 9 July 1981

COCOMP Staff [redacted] mjp (10 July 81)

Distribution:

Orig - SA/DCI/C File

1 - SA/DCI/C Chrono

1 - William P. Deary, INR/State

1 - Donald W. Stigers, INR/State

1 - Richard L. Welch, Navy

1 - Maynard Anderson, OSD

1 - [redacted]

1 - Merrill T. Kelly, ACSI

1 - Col. Robert A. Shiver, USAF

1 - [redacted] NSA

1 - James L. Butts, FBI

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - [redacted]

1 - Executive Registry

SIGINT Committee  
COMIREX  
f Security

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